Minutes of the Board of Agriculture



I. CALL TO ORDER – The meeting of the Board of Agriculture was called to order on January 27,

2015 at 9:02 a.m. by Board of Agriculture Chairperson Scott Enright, at the Plant Quarantine Conference Room, 1849 Auiki Street, Honolulu, Hawaii 96819.

Members Present:

Scott Enright, Chairperson, Board of Agriculture

Jerry Ornellas, Kauai Member

William Tam, Deputy to the Chairperson, Board of Land and Natural Resources

Mary Alice Evans, Deputy Director, Department of Business, Economic

Development and Tourism

Lynn DeCoite, Maui Member

Clark Hashimoto, Member-At-Large

Dr. Maria Gallo, Dean of the College of Tropical Agriculture & Human Resources

University of Hawaii (CTAHR-UH), Ex Officio Member

Glenn Hong, Member-At-Large

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Members Absent:

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Michelle Galimba, Member-At-Large

Richard Ha, Hawaii Member

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Others Present:

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Randy Teruya, Agricultural Asset Manager, Hawaii Department of Agriculture (HDOA) Agricultural Resource Management Division (ARMD)

Randall Chang, HDOA/ARMD

Linda Murai, HDOA/ARMD

Phyllis Shimabukuro-Geiser, HDOA/Deputy to the Chairperson

Dr. Neil Reimer, HDOA/Plant Industry Division Administrator

Tyler Ralston, Private Citizen

Dr. Baird Fleming, Honolulu Zoo

Laura Debra, Honolulu Zoo

Mary Steiner, Hawaiian Humane Society

Cathy Goeggel, Animal Rights Hawaii

Trenton Yasui, HDOA Plant Quarantine Branch (PQB)

42 Keevin Minami, HDOA/PQB

43 Janelle Saneishi, HDOA Chairperson's Office (CHR)

Ken Kakesako, HDOA/ CHR

45 Amy Takahashi, HDOA/PQB Acting Manager

Inga Gibson, Humane Society of the US (HSUS)

47 Donna Smith, E.K. Fernandez Shows

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1 Andrew Goff, Deputy Attorney General 2 Haunani Burns, Deputy Attorney General 3 4 11. APPROVAL OF MINUTES FROM 12/16/14, 12/29/14 AND 12/30/14 MEETINGS 5 6 Chairperson asked for a motion to approve the minutes from the Board's October 28, 2014, 7 November 25, 2014, meetings and the minutes from the three meetings in December, 2014. 8 9 Motion: Ornellas/Hashimoto 10 11 Ken Kakesako noted that on page 2 line 34 of the December 16, 2014 minutes that a change 12 should be made to correct Mr. Teruya's title to "Mr.". 13 14 Vote: Approved, 7/0, Board member Tam absent. 15 16 COMMENTS FROM THE GENERAL PUBLIC ON AGENDA ITEMS (ORAL OR 11. 17 WRITTEN) 18 19 III. INTRODUCTION AND COMMENTS 20 21 IV. COMMUNICATIONS FROM DIVISIONS AND ADMINISTRATION 22 23 24 A. AGRICULTURAL RESOURCE MANAGEMENT DIVISION 25 26 1. Request for Consent to Assignment of General Lease 27 No. S-6014, Lot 14, For Dana Daody Kiati Ananta, 28 TMK (1) 5-6-006:042, Kahuku Agricultural Park, 29 Kahuku, Island of Oahu 30 31 Presentation by Mr. Randall Chang, Property Manager, Agricultural Resource Management 32 Division, as submitted. 33 34 Motion made to take up staff's recommendation: Hong/Hashimoto 35 Vote: Approved, 7/0, Board member Tam absent. 36 37 2. Request to Rescind Prior Board Action Approving Consent 38 to Sublease between 41-672 Corp (Sublessor) and Island 39 Distillers, Inc. (Sublessee), Lot 35, General Lease No. S-3774, 40 TMK (1) 4-1-027:010, Waimanalo, Island of Oahu 41 42 Presentation by Ms. Linda Murai, Property Manager, Agricultural Resource Management 43 Division, as submitted. 44 45 Motion made to take up staff's recommendation: Evans/DeCoite 46 Vote: Approved, 7/0, Board member Tam absent

3. Request for Extension and Amendment of General Lease No. S-5214, Green Thumb, Inc., TMK (1) 4-1-018:040, Lot 67, Koolaupoko, Waimanalo, Oahu, Hawaii

Presentation by Ms. Linda Murai, Property Manager, Agricultural Resource Management Division, as submitted.

Motion made to take up staff's recommendation: Evans/Hong Vote: Approved, 8/0.

4. Request for Consent to Sublease Between the Hamakua Agricultural Cooperative and Mike Olival; Lot No. 1, TMK (3) 4-6-001:007 (por), Nienie, Lauka to Papaki, Hamakua, Island of Hawaii

Presentation by Ms. Linda Murai, Property Manager, Agricultural Resource Management Division, as submitted.

Motion made to take up staff's recommendation: DeCoite Hashimoto Vote: Approved, 8/0.

5. Request for Consent to Sublease between the Hamakua Agricultural Cooperative and Cynthia Waymegwance, Lot No. 4A TMK (3) 4-32-005:019 (por), Hamakua Agricultural Park, Pohakuhaku. Island of Hawaii

Presentation by Ms. Linda Murai, Property Manager, Agricultural Resource Management Division, as submitted.

Motion made to take up staff's recommendation: Hashimoto/DeCoite

Board member Gallo asked about the difference in base rent between this sublease and the sublease in the previous agenda item.

Mr. Randy Teruya replied that the leases are on different areas of the Hamakua Coast and the soil content is different between the two areas. Mr. Teruya said that the Hamakua Agricultural Cooperative (Coop) establishes the rent rates. Rents are based on base rents that are charged by the Department to the Coop under the master lease plus an administrative fee charged by the Coop.

Board member Ornellas asked if a farmer can change crops without having to come before the Board for approval.

Ms. Murai said that they could as long as what they are growing fell within the category of diversified agriculture.

Chairperson Enright said that the Hamakua Agricultural Cooperative is the only coop that the Department oversees in the entire State and that the practice of approving leases to the Hamakua Agricultural Cooperative by the Board is something that was not done in the past.

Vote: Approved, 8/0.

Chairperson Enright called for a recess at 9:25 AM. Chairperson Enright reconvened at 9:30 AM.

B. PLANT INDUSTRY DIVISION

Plant and Non-Domestic Animal Quarantine

1. Plant Quarantine Branch Status Report: Follow-Up on Public Health and Safety, Animal Disease, and Environmental Issues Raised in the Humane Society of the U.S. Petition to Prohibit Import of Dangerous Wild Animals for Entertainment Purposes (Reference: October 28, 2014 Board of Agriculture Meeting)

Presentation by Dr. Neil Reimer, Plant Industry Division Administrator, as submitted. Dr. Reimer explained the procedural background for Plant Quarantine Branch's (PQB's) status report, that PQB's inquiry on the above-listed issues (Attachment 2 to the report) was sent to the six relevant advisory subcommittees, together with copies of current permit conditions for the various identified animals, for review and comment. A copy of the Humane Society of the U.S. (HSUS) Petition was also provided to the advisory subcommittees. Dr. Reimer said that the advisory subcommittee responses are shown in Attachment 1 to the status report. He read aloud the specific questions PQB asked the advisory subcommittees to address and summarized their responses, as shown summary and discussion section at pages 3 - 6 of the status report. Dr. Reimer said that although most of the advisory subcommittee responses indicated agreement with statements in the HSUS's Petition that there are potential risks associated with short-term import of he identified wild, non-domestic animals for entertainment, most advisory subcommittee responses (14/3) said that PQB's current permit conditions are adequate to address those risks. He said that although a slight majority of advisory subcommittee member responses did not support making PQB's current permit conditions more restrictive to address the associated risks, a slight majority agreed that there are certain of the identified animals for which permit conditions may not be sufficient to protect against the associated risks, but that the subcommittee responses did not identify which animals those were. Dr. Reimer said that, although certain responses may seem a little inconsistent, his interpretation is that, although the advisory subcommittee reviewers recognize the potential risks associated with short-term import of these animals, it does not seem that the majority of the reviewers think that the risk is unjustifiable. He said that, perhaps, PQB's questions to the advisory subcommittees could have been clearer and that, PQB could try to get further clarification from the subcommittees if the Board wants. PQB could also seek input from other agencies, such as the U.S. Department of Agriculture, Fish and Wildlife Service or the Honolulu Zoo.

Copies of written testimony on this agenda item (a letter dated 1/16/15 from EK Fernandez opposing the Petition and an e-mail dated 1/26/15 from Matt Rossell supporting the Petition) were provided to the Board.

Chairperson Enright asked for public testimony.

Ms. Inga Gibson, Hawaii Senior State Director for the HSUS, said that some critical information may have been left out of PQB's presentation to the various advisory committees (sic). She

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said that there is no veterinarian in Hawaii qualified under the United States Department of Agriculture (USDA) Animal Welfare Act to inspect facilities for housing animals brought in for entertainment purposes. While USDA had an inspector who was able to do those inspections in the past, that person has retired and that position was never rehired. Ms. Gibson questioned whether or not this information was made known to the advisory committees (sic). Ms. Gibson also said that she had requested from the PQB, 10 years worth of approved permits and that nearly every one of the exhibitors had previous USDA violations. She said that the Board will need to weigh the benefits and risks of bringing these animals to Hawaii. Ms. Gibson said that if animal welfare is compromised, it increases the risk of animal diseases and also can raise public health issues. Ms. Gibson said that she wanted to share this information with the advisory committees (sic).

Ms. Mary Steiner, Hawaian Humane Society, said that she stood on her testimony that she submitted in October, 2014 in support of the HSUS Petition.

Ms. Cathy Goeggel, of Animal Rights Hawaii, said that she was in support of the HSUS's Petition. She said PQB seems to want to rely on USDA-Animal and Plant Health Inspection Service (APHIS) for enforcement but that she did not think that APHIS had the capability to enforce protection of the public. Ms. Goeggel said there was an instance when an entire herd of elephants needed to be quarantined for tuberculosis and eventually the entire herd had to be sent to animal sanctuaries and this incident happened while APHIS was in charge. She also questioned whether the Honolulu Zoo was capable as well as they do not have the necessary financing and have had 4 directors over the past five years and are in jeopardy of losing their accreditation.

Dr. Baird Fleming, Acting Director of the Honolulu Zoo, said that he supported the intent of the HSUS Petition, but was concerned that the Honolulu Zoo could be inadvertently affected if these animals were moved from the current lists. The Zoo is accredited by the Association for Zoos and Aquariums (AZA) that requires that the Zoo have very strict acquisition and disposition policies to protect the welfare of animals. Animals the Honolulu Zoo acquires must be obtained from institutions of equal caliber to the Zoo. Under the HSUS Petition, AZA accredited zoos would be exempt from the prohibition against importing these wild animals that the Petition is seeking. Dr. Fleming said that all organizations are currently subject to the Restricted Lists. The Honolulu Zoo is all about animal welfare, they take care of the animals as best as possible, providing an environment as close as can be to the animal's environment in the wild. The Zoo supports HSUS' intent but wanted to make sure any such changes did not alter the current listing of animals on the various PQB lists, as the Zoo wants to be able to continue to import these animals.

Ms. Donna Smith, EK Fernandez Shows, said that EK Fernandez has been in business for 112 years and that the first circus brought animals to Hawaii in 1915. While they have not done a full circus since 1987, which is now too expensive, they do try to bring in circus related animals in other settings to the 50th State Fair. She said that not everybody has the opportunity to see these animals in the wild or can travel to see them and EK Fernandez wants to be able to continue to provide that experience to families in Hawaii. She said that in all the years that EK Fernandez has brought animals to Hawaii, they have never had a single incident of an escape or situation that raised public health or safety issues. EK Fernandez was not at all involved with the incident involving Tyke the elephant. She asked that the Board leave these animals on the Restricted List and then determine on a case-by-case basis whether to allow these animals into Hawaii. She said that she runs the entertainment at the State Fair and has worked with

numerous trainers and has attended many shows and believes that these shows can provide family oriented experiences that last a lifetime. Ms. Smith said that while there isn't an inspector in Hawaii to enforce the Animal Welfare Act, inspectors do come in unannounced to do surprise inspections of facilities. Just last year, an inspector came to Hawaii unannounced to inspect the holding facilities for animals in one of their shows. Ms. Smith also said that HSUS is not a federal agency and there are lawsuits that HSUS has been involved with that should be brought to the attention of the Board. She mentioned a suit involving Feld Entertainment, owners of Ringling Brothers Circus, which she said HSUS paid millions of dollars to settle.

Mr. Tyler Ralston said that he was a practicing psychologist in Kaimuki and he read aloud an excerpt from a Honolulu Advertiser article from 2004. According to his oral reading, the incident with Tyke the elephant was not the first incident of an animal killing its trainer in Hawaii and that there was another incident that involved an elephant named Daisy in 1933. Mr. Ralston said that he is a supporter of EK Fernandez-run carnivals but thought that, should an incident like an escape of an animal occur at one of the carnivals then that would probably put them out of business. Mr. Ralston said that the Honolulu Zoo veterinarian at the time of the Tyke incident said that there was no way to prevent something like this happening in the future and that the only way to stop such an experience from happening would be to prevent those animals from being brought in to Hawaii in the first place.

Chairperson Enright asked if there was anyone else who wanted to testify, but no one came forward.

Board member Hong asked if there were any recommendations for additional permit conditions that could be enforced to help mitigate risks.

Dr. Reimer said that there were comments made but no specific recommendations.

Chairperson Enright said that it's because he had asked PQB to report back to the Board by January that there wasn't time for PQB to do more. The Chairperson said that he would like PQB to go back and revisit the questions that were sent to the advisory subcommittees and take them to the Advisory Committee on Plants and Animals, and ask staff to review the trends in other states. He asked Dr. Reimer if a 2 month timeline would be sufficient for PQB to report back..

Dr. Reimer said that, with the legislative session beginning and with the request to speak with other states, 4 months would be preferable.

Board member Hashimoto asked if the 2500 miles required to transport the animals added more stress on the animals.

Ms. Donna Smith of EK Fernandez Shows said that the animals that come for the State Fairs are not shipped in containers but in roll-on roll-offs. The animals are moved in USDA approved trailers and living quarters where trainers have access to the animals at all times to provide the proper care.

Ms. Steiner of the Hawaiian Humane Society said that she had the opportunity to speak with one of the bear trainers at the 50th State Fair who mentioned that some of the bears got seasick over the course of the trip and so she thought that this type of travel would be stressful on animals.

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Board member Gallo asked if the Honolulu Zoo and other entities would be consulted as PQB moves forward on this subject.

Dr. Reimer said he would be reaching out to other entities, including the USDA and the US Fish and Wildlife Services. He also said that before permits are issued to allow for the importation of an animal, that the person bringing the animal needs to contact USDA. He confirmed his understanding that USDA inspectors do conduct unannounced inspections of these animals that have been imported for entertainment.

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Board member DeCoite thanked staff for their work on this topic and said that everyone's interest is safety.

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Dr. Reimer said that a response would be ready in 4 months and targeted the May 2015 Board meeting for a presentation.

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Ms. Gibson of HSUS said she could answer any questions about lawsuits that HSUS was involved in. She also said that she has tried to reach out to Ms. Smith in the past to see if she would stop bringing animals into the State. Ms. Gibson said that the violation history of importers needs to be shared with staff and that staff need to regularly check the violation histories of importers before approving permits. Ms. Gibson said that proposed legislation that has been submitted for the upcoming legislative session does not address HSUS concerns and she asked that until this matter is resolved, that the Board does not issue any permits for animals for entertainment.

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Chairperson Enright said that he wanted to go back to the approval of the minutes and proposed amending the agenda to include the Board minutes from October 28, 2014 and November 25, 2014. He asked for a motion to amend the agenda to include approval of those minutes.

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Motion: Evans/Tam Vote: Approved, 8/0.

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VI. **NEW BUSINESS**

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No new business.

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VII. ADJOURNMENT OF REGULAR MEETING

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Meeting adjourned at 10:24 am

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Respectfully submitted,

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Ken H. Kakesako 48 Board Secretary