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Minutes of the Board of Agriculture

I. CALL TO ORDER - The meeting of the Board of Agriculture was called to order on December 29, 2014 at 9:00 a.m. by Board of Agriculture Chairperson Scott Enright, at the Plant Quarantine Conference Room, 1849 Auiki Street, Honolulu, Hawaii 96819.

Scott Enright, Chairperson, Board of Agriculture

Jerry Ornellas, Kauai Member

Michelle Galimba, Member-At-Large

Richard Ha, Hawaii Member

Clark Hashimoto, Member-At-Large

Lynn DeCoite, Maui Member

William Aila, Chairperson, Board of Land and Natural Resources

Dr. Kenneth Grace, Associate Dean and Associate Director for Research of the University of Hawaii at Manoa College of Tropical Agriculture and Human Resources (CTAHR) for Dr. Maria Gallo, Ex Officio Member

Members Absent:

Members Present:

Glenn Hong, Member-At-Large Mary Alice Evans, Deputy Director, Department of Business, Economic Development and Tourism (DBEDT) Michelle Galimba, Member-At-Large

Others Present:

Brad Duff- Big Island Dairy Brian Miyamoto- Hawaii Farm Bureau Federation

C.N. Lee- University of Hawaii at Manoa

Andrew Gomes- Honolulu Star Advertiser

Ed Boteilho Jr., Clover Leaf Dairy

Jeri Kahana, Control Program Specialist/QAD

Juanita Kawamoto Brown- Environmental Caucus of the Democratic Party of Hawaii (ECDPH)

Robert Brown- ECDPH

Janelle Saneishi, HDOA Chairperson's Office (CHR)

Michael Opgenorth, HDOA/CHR

Margaret Ahn, Deputy Attorney General, Attorney General's Office

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II. APPROVAL OF MINUTES FROM 10/28, AND 11/25/14 MEETINGS

 This agenda item was not discussed or voted on during this meeting.

III. COMMENTS FROM THE GENERAL PUBLIC ON AGENDA ITEMS (ORAL OR WRITTEN)

Chairperson Enright stated the Board will take testimony for a maximum of three minutes per testifier being that this milk issue was discussed in length at previous meetings.

IV. INTRODUCTION AND COMMENTS

V. COMMUNICATIONS FROM DIVISIONS AND ADMINISTRATION

A. QUALITY ASSURANCE DIVISION

1. Request for adoption of amendment to Section 4-60-10, Hawaii Administrative Rules, entitled, "Minimum prices in the Hawaii milk shed." Allows milk producers in the Hawaii milk shed to petition the Board of Agriculture for a waiver to the minimum milk prices paid by distributors to producers. (Deferred from November 25, 2014 meeting.)

Motion: DeCoite/Ornellas

 Board member Ornellas asked if a member of Meadow Gold Dairy or Dean Foods was present. He stated it is concerning that Meadow Gold did not attend any of the milk related meetings. As they are such a large part of the dairy supply system, the reason we are here today is because they will not purchase milk at the current prices dairy farmers will be selling at in accordance with the milk shed prices.

Mr. Brad Duff of Big Island Dairy testified that it is important to pass this request not just because of the current industry, but to attract the future establishment of new dairies in Hawaii. This request allows for greater security, and provides a way for milk producers to sell their milk products to a processor.

Board member Hashimoto asked Mr. Duff if current producers will be able to survive if they are allowed to receive a waiver and sell their milk at a reduced price.

Mr. Duff stated that will be discussed in the upcoming waiver meeting, but as far as Big Island Dairy goes, if they are allowed to request and receive a waiver, then yes they anticipate they will maintain profitability.

Mr. Boteilho of Clover Leaf Dairy testified. He stated, as he stated in previous Board of Agriculture meetings, that a deal between the processor and producer was made before, and now the Board should come forward and correct what was done. Under the Sunshine law, the petition for a waiver should come forward in writing. He mentioned he has never seen that. The processor has not been present at these previous meetings, so who was the requestor? As far as the dairies, Big Island Dairy is a new company which is going to have large production, providing them with more leverage in the production they have and their cost of production goes down. Mr. Boteilho stated he is a smaller dairy operation, so he has to have the pricing formula applied to him. He stated he has been working with KTA stores for seventeen years. Milk was packaged by Meadow Gold for the Mountain Apple Brand. Mr. Boteilho stated the law says he has a right to his quota because it was issued to him. In this proposed rule change, it does not explain what milk is being addressed. It does not distinguish if it is surplus milk or all milk, which would also need clarification. He knows that the Board has heard much testimony but if one dairy receives this price relief, it puts Clover Leaf in a category where they need to submit to these new prices. If he was selling surplus milk, he could survive. However, if it is quota milk, Clover Leaf would not survive.

There are all these questions that in his eyes, have not been properly addressed. Even though his dairy is for sale, he stated that it should not have a bearing in this decision. He then asked if the Sunshine Law applies here or not. He also stated the December 29th Board of Agriculture meeting came about so suddenly. He heard the news about the Board meeting through research, not because he was notified, which he feels should have been the case.

Ms. Margaret Ahn, Deputy Attorney General said the Sunshine law has always been followed at the Board meetings. Administrative Rule changes have separate legal requirements, including public hearings. But the Board has also had to consider the proposed rule change, and there have been many open meetings on this particular rule.

Chairperson Enright stated the milk proceedings have been totally transparent. This issue has been taken out over the course of a number of meetings and many hours of testimony. This Board will need to go forward with the dairy industry in this manner. The dairy industry is changing. The milk rules were enacted years ago when the dairy industry climate was different, with many producers. Now, there are about a dozen distributors of mainland milk in the State. Even Coca-Cola is getting into the market. This marketplace is changing, and this Department is reacting to a request from Big Island Dairy. They needed a contract that would enable them to sell at a certain price to Meadow Gold. For Clover Leaf, they do not have to apply for a waiver, but if Big Island Dairy wants to apply for a waiver they would be able to do so under this rule change. The California commodity price is predicted to drop forty cents in the next month. Dean Foods of Meadow Gold cannot sustain their market share if they do not have Hawaii milk at competitive prices. This is the main reason the Board has been discussing this over the last year.

1 2 Further discussion:

3 4 Mr. Boteilho asked for a rebuttle, and Chairperson Enright granted it. Mr. Boteilho questioned how come the petition is moving forward and who is behind the petition.

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Chairperson Enright stated that it is actually a rule change and it was a request from Big Island Dairy.

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Mr. Boteilho asked if that request from Big Island Dairy was in writing.

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Chairperson Enright confirmed it is in writing. The Board moved forward in February with a rule change. That change went to public hearing, at which time Mr. Boteilho provided his comments. Now, the Board is going to take a vote on this rule change. If it goes forward, the Governor will need to sign off to approve the change. If the Governor signs, dairies can then petition for a waiver. Tomorrow's meeting is when you will have an opportunity to come forward and request a waiver.

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Mr. Boteilho stated that the statement from Meadow Gold should be in writing stating that they will stop buying local milk in January.

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Chairperson Enright stated Meadow Gold did not state their intention in writing but it was made clear that was their intent. He then mentioned it is important for the producer to be in relationship with their processor. The Department is not in charge of the relationship between the producer and the distributor. The Department helps to facilitate the industry, but is not in charge on that level. It is a two way street between the producer and the processor. It does not appear Clover Leaf Dairy is communicating with the processor and vice versa, which is an issue.

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Mr. Boteilho stated there was a county resolution passed from the Big Island that was submitted to then Governor Neil Abercombie. He then asked if the Board has seen that resolution.

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Chairperson Enright answered he has not personally seen the resolution but that he was aware of it since he reads the local paper and is a Hawaii Island Resident.

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Mr. Boteilho asked if the Board members have been informed of the information relating to this submittal.

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Chairperson Enright stated the Board has been informed of all information provided to him up to this point. In addition, Chairperson Enright stated he is hard-pressed to think that the Board does not understand the situation after the hours and hours of testimony and the investigative committee's work. They should have all the information they need. The Chair has empowered the Board, and this Chairperson empowers them to get involved. This Chair does not lobby the Board members to agree with him. Anybody is

44 45 welcome to discuss issues individually with any of the Board members. The Board

understands your position, is also aware of Big Island Dairy's position, and feels poised to move forward.

Mr. Boteilho stated the investigative report came in and was presented to the Board and asked the question why is something being done after the fact. They felt more study was needed. There was some unfairness, leaving Clover Leaf out completely and then asking the Board to approve what is moving forward.

Board member Ornellas, chair of the milk investigative committee said there were some unanswered questions from the investigative report, but with the amount of testimony that was recieved, it is an appropriate time to move forward with this change. The truth is, the processor is behind the motivation to move forward so swiftly. Mr. Ornellas then stated he does not see a way out of this.

Chairperson Enright stated the way the rule is written does not require the producer to ask for a waiver, but allows a waiver to be an option. He then stated Clover Leaf will still be protected by continuing to use the old pricing formula, but it does allow Big Island Dairy to ask for a waiver if they choose to do so. The Department of Agriculture cannot force Meadow Gold to buy local milk.

Mr. Grant Tomita, stated the price for milk would be January \$19.49 per hundred weight for Hawaii.

Mr. Boteilho stated prices paid by processors have gone as low as \$17.00 or \$16.00 per hundred weight. Today's rule will require him to go into line, or be kicked out.

Chairperson Enright, stated he does not agree. That moving forward, the market will be competitive. The way Mr. Boteilho has carried himself in the dairy industry, it has been exemplary. He stated his sincere hope is that Clover Leaf will do well moving forward.

Mr. Boteilho stated he will have to move from an AFO (Animal Feeding Operation) to a CAFO (Concentrated Animal Feeding Operation) to be competitive.

Chairperson Enright restated the HDOA cannot force Meadow Gold to buy Clover Leaf milk. That is an agreement that needs to take place between the producer and processor. Again, he asked Mr. Boteilho to consider that Meadow Gold was quite serious that they do not want to buy local milk when it is not competitively priced with California milk.

Mr. Boteilho stated the highest price milk is branded, Meadow Gold milk. Even on Oahu, there is existing competition between Meadow Gold and other brands of milk found on store shelves.

Vote: Approved 7/0

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3 4 5	VII.	ADJOURNMENT OF REGULAR MEETING	
6 7	VII.	ADJOURNMENT OF TREADLAR MEETING	
8 9	Call for Adjournment		
10 11	Vote: Approved 7/0		
12 13	VII. ADJOURNMENT OF REGULAR MEETING		
14 15	Meeting adjourned at 9:40 am		
16 17	Respectfully submitted,		
18 19	Jayle Make		
20 / 21 / 22	Michael L. Opgenorth Board Secretary		